

TABLE OF CONTENTS

List of Figures and Tables	10
Abbreviations	11
1. Introduction	13
1.1 Definitions and Framework	13
1.2 The Structure of the Book	16
2. Conflict Prevention in Contemporary Perspective	18
2.1 Introduction	18
2.2 Conflict Prevention during the Cold War	19
1. The prevention of superpower conflict	19
2. Conflict prevention and the United Nations	23
2.3 Conflict Prevention and the Post-Cold War Era	26
1. Conflict after the Cold War	26
2. Problems with prevention: terminological confusion	29
3. Problems with prevention: prediction, motivation and proving policy success	32
4. Problems with prevention: competing assumptions	35
5. Problems with prevention: the ethics of intervention	36
2.4 Conclusion	39
3. The External Relations of the European Union	41
3.1 Introduction	41
3.2 The Origins of EU External Relations	41
1. The European Coal and Steel Community (ECSC)	41
2. The origins of development policy	43
3. European Political Cooperation (EPC)	44
4. EPC: An aptitude for preventive diplomacy?	45
3.3 The Post-Cold War European Union: External Relations Procedures and Institutions	48
1. Treaty reforms: from EPC to CFSP	48
2. The European Commission's role in external relations	51
3. The European Parliament and external relations	54
4. The role of the Council of the EU in foreign policy	55
5. The European Security and Defence Policy (ESDP)	57
6. Coherence in EU external relations	62
3.4 Conclusion	63

4. Post-Cold War European Security and Conflict Prevention	65
4.1 Introduction	65
4.2 The Post-Cold War European Security Environment	66
1. European security transformed	67
2. States, sovereignty and intervention	69
3. The EU as a new security actor	72
4. Civilian <i>and</i> military power EU?	74
5. Conflict prevention: a new EU norm?	77
4.3 Conflict Prevention and International Organisations in the Post-Cold War Period	80
1. Institutional complexity	80
2. Conflict prevention as a shared priority	84
3. The problem of policy coordination	87
4.4 Conclusion	90
5. The European Union's Conflict Prevention Policy	92
5.1 Introduction	92
5.2 The Emergence of EU Conflict Prevention Discourse	93
5.3 Structural Conflict Prevention: The Commission's Domain	100
1. Development cooperation	101
2. The objectives of development: where does conflict prevention come in?	102
3. Country Strategy Papers, Conflict Assessments and Check List for Root Causes of Conflict	109
4. Humanitarian aid	112
5. Defining conflict prevention: from structural to operational?	113
5.4 Early Warning and Analysis Mechanisms: Commission <i>and</i> Council	115
1. EU institutions and early warning	115
2. An inventory of EU capacities	116
3. Coherence in early warning and analysis	118
5.5 Operational Conflict Prevention: The Council's Prerogative	120
1. Preventive diplomacy	120
2. EU crisis management concept and procedures	121
3. Civilian crisis management	122
4. Committee for Civilian Aspects of Crisis Management (CIVICOM)	124
5. Other civilian crisis management capabilities	124
6. Civilian setbacks	126
7. Military crisis management: developments and divergences	127

5.6	Institutional Competition or Coherence?	129
1.	The complexity of EU structures: implications for coordination	129
2.	Competing crisis management visions?	133
5.7	Conclusion	136
6.	The EU and the UN: Building a Partnership for Peace?	138
6.1	Introduction	138
6.2	Setting the Context: from Global to Regional Conflict Prevention?	141
6.3	Understanding EU-UN Relations in the Post-Cold War Period	145
1.	The complexity of inter-organisational dialogue	145
2.	Modalities for EU-UN cooperation	148
6.4	Coordinating Structural Conflict Prevention Policy	149
1.	The UN and structural conflict prevention: development aid	149
2.	EU-UN coordination in structural conflict prevention	151
6.5	Coordinating Early Warning and Analysis	155
1.	The UN early warning system	155
2.	EU-UN coordination in early warning and analysis	157
6.6	Coordinating Operational Conflict Prevention	159
1.	UN operations: from peacekeeping to peacebuilding and peace enforcement	159
2.	EU-UN coordination in operational conflict prevention	160
6.7	Internal EU coordination problems: Implications for coordination with the UN	163
1.	The pillar structure	164
2.	Inter-institutional problems	165
3.	Internal institutional problems	166
6.8	Conclusion	167
7.	The EU and the OSCE: Pan-European Coordination for Conflict Prevention?	169
7.1	Introduction	169
7.2	Setting the Context: The OSCE and Organisational Cooperation	171
7.3	Understanding EU-OSCE Relations in the Post-Cold War Period	175
1.	OSCE structure: strengths and weaknesses	175
2.	OSCE-EU cooperation: crossing competences?	179

7.4	Coordinating Structural Conflict Prevention Policy	182
1.	OSCE structural conflict prevention	182
2.	EU-OSCE coordination in structural conflict prevention	183
7.5	Coordinating Early Warning and Analysis	186
1.	OSCE early warning and analysis	186
2.	EU-OSCE coordination in early warning	188
7.6	Coordinating Operational Conflict Prevention	189
1.	OSCE operational conflict prevention	189
2.	EU-OSCE coordination in operational conflict prevention	191
7.7	Internal EU Coordination: Implications for Coordination with the OSCE	195
1.	The pillar structure	196
2.	Inter-institutional problems	198
3.	Internal Institutional problems	198
7.8	Conclusion	199
8.	The EU and NATO: A Strategic Partnership for Conflict Prevention?	202
8.1	Introduction	202
8.2	Setting the Context: NATO after the Cold War	205
1.	The reform of NATO strategy and structure	207
2.	NATO and conflict prevention: a difficult linkage?	209
8.3	Understanding EU-NATO Relations in the Post-Cold War Period	211
8.4	Coordinating Structural Conflict Prevention Policy	214
1.	NATO and structural conflict prevention	214
2.	EU-NATO coordination in structural conflict prevention	215
8.5	Coordinating Early Warning and Analysis	216
1.	NATO early warning	216
2.	EU-NATO coordination in early warning	217
8.6	Coordinating Operational Conflict Prevention	218
1.	NATO crisis management	218
2.	EU-NATO coordination in crisis management	220
8.7	Internal EU Coordination: Implications for Coordination with NATO	224
1.	The pillar structure	225
2.	Inter-institutional problems	226
3.	Internal institutional problems	226
8.8	Conclusion	228

9. Conclusions: The Evolution of European Union Conflict Prevention Policy	230
9.1 Introduction	230
9.2 Cold War and Post-Cold War Conflict Prevention	231
9.3 European Union Conflict Prevention	234
1. EU structures and conflict prevention: a challenge for coordination	236
2. Peace project or martial union?	239
3. The impact of Constitutional Treaty reforms	240
9.4 EU External Cooperation in Conflict Prevention	241
1. General conclusions	241
2. EU-UN coordination in conflict prevention	242
3. EU-OSCE coordination in conflict prevention	243
4. EU-NATO coordination in conflict prevention	244
5. Links between EU internal and external policy coordination	245
9.5 Definition and Theory	247
1. Defining conflict prevention	247
2. Theoretical implications of findings	248
3. Researching the EU	249
9.6 The Future of Conflict Prevention in Europe and Beyond	250
References	252

LIST OF FIGURES AND TABLES

Figure 3.1: European Commission: External Relations Directorates-General 1999-2004	53
Figure 3.2: Council Crisis Management Structures	60
Figure 4.1: Overlapping Institutional Memberships	82
Figure 4.2: Overlapping Organisational Competences	86
Figure 5.1: Conflict Prevention Bar Chart (1)	99
Figure 5.2: Conflict Prevention Bar Chart (2)	99
Figure 6.1: The United Nations System	146
Figure 6.2: The UN Department of Political Affairs	157
Figure 7.1: OSCE Operational Structure	176
Figure 8.1: NATO's Civil and Military Structures	206
Table 5.1: Conflict Prevention Discourse (1)	94
Table 5.2: Conflict Prevention Discourse (2)	104